#### PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Resolution ALJ 176-3156 Administrative Law Judge Division July 21, 2005

#### RESOLUTION

RESOLUTION ALJ 176-3156. Ratification of preliminary determinations of category for proceedings initiated by application. The preliminary determinations are pursuant to Article 2.5, Rules 4, and 6.1 of the Commission's Rules of Practice and Procedure. (See also Rule 63.2(c) regarding notice of assignment.)

The Commission's rules and procedures which implement the requirements of Senate Bill (SB) 960 (Leonard, ch. 96-0856) are, for the most part, found in Article 2.5 of our Rules of Practice and Procedure. The rules and procedures were adopted by the Commission in D.97-11-021, which describes more fully the background to the development of these rules. Rule 4 describes the formal proceedings to which the SB 960 rules (Article 2.5) apply. Rule 6.1 requires the Commission to preliminarily determine a proceeding's category, whether the proceeding requires a hearing, and designate an Assigned Commissioner and Administrative Law Judge. Rule 6.1(a) states that the preliminary determination of category is not appealable but shall be confirmed or changed by Assigned Commissioner's ruling. Unless and until a preliminary determination is changed by such ruling, the preliminary determination of category governs the applicability of the other reforms that SB 960 requires. Rule 63.2 provides for petitioning the Commission to reassign a proceeding to another administrative law judge. Rule 63.2(c) establishes the time for filing such a petition. For purposes of Rule 63.2(c), notice of the assignment is the day the assignments associated with this preliminary categorization document appear in the Daily Calendar following the Commission business meeting.

#### The Categories

SB 960 makes sweeping changes in many aspects of the Commission's practices in an effort to improve the quality and timeliness of Commission decision making. It creates three categories of proceedings: adjudicatory, ratesetting, and quasi-legislative. The

200037 - 1 -

applicability of many of the changes it requires depends upon the category assigned to the proceeding. For example, the ex parte rules which apply differ if the proceeding is categorized as adjudicatory rather than quasi-legislative. The Legislature defined each of these procedural categories in Section 7 of SB 960. Consistent with these definitions, the rules provide that:

"'Adjudicatory' proceedings are: (1) enforcement investigations into possible violations of any provision of statutory law or order or rule of the Commission; and (2) complaints against regulated entities, including those complaints that challenge the accuracy of a bill, but excluding those complaints that challenge the reasonableness of rates or charges, past, present, or future.

"'Ratesetting' proceedings are proceedings in which the Commission sets or investigates rates for a specifically named utility (or utilities), or establishes a mechanism that in turn sets the rates for a specifically named utility (or utilities). 'Ratesetting' proceedings include complaints that challenge the reasonableness of rates or charges, past, present, or future. For purposes of this Article, other proceedings may be categorized as ratesetting as described in Rule 6.1(c).

"'Quasi-legislative' proceedings are proceedings that establish policy or rules (including generic ratemaking policy or rules) affecting a class of regulated entities, including those proceedings in which the Commission investigates rates or practices for an entire regulated industry or class of entities within the industry." (Rules 5(b), 5(c), and 5(d).)

#### **Mixed or Unclear Category Proceedings**

For a proceeding that may fall into more than one category, the rules allow parties to recommend that the Commission pick the most suitable category, or to recommend dividing the subject matter of the proceeding into different phases or one or more new proceedings, each with its own category. The rules provide that a proceeding that does not clearly fit into *any* of SB 960's defined categories will be conducted under the rules applicable to the ratesetting category. As such a proceeding matures, the Commission may determine that the rules applicable to one of the other categories, or some hybrid of those rules, would be better suited to the proceeding.

As stated in D.97-06-071, ratesetting proceedings typically involve a mix of policymaking and factfinding relating to a particular public utility. Because proceedings that do not clearly fall within the adjudicatory or quasi-legislative categories likewise typically involve a mix of policymaking and factfinding, the ratesetting procedures are, in general, preferable for those proceedings.

### ALJ/hl2

#### **Next Steps**

As stated above, this preliminary determination of category is not appealable. Once interested parties have had an opportunity to respond to the initiating party's proposed category, the preliminary determination shall be confirmed or changed by Assigned Commissioner's Ruling pursuant to Rule 6(a)(3). This Assigned Commissioner Ruling may be appealed to the full Commission pursuant to Rule 6.4(a). Parties have 10 days after the ruling is mailed to appeal. Responses to the appeal are allowed under Rule 6.4(b), and must be filed and served not later than 15 days after the ruling is mailed. The full Commission will consider the appeal.

Any party, or person or entity declaring an intention to become a party is entitled to petition for reassignment of the proceeding to another Administrative Law Judge, as described in Rule 63.2. Such a petition must be filed no later than 10 days after notice of the assignment. For purposes of Rule 63.2(c), notice of the assignment is the day the assignments associated with this preliminary categorization document appear in the Daily Calendar following the Commission business meeting.

#### Conclusion

The Commission has reviewed the initial pleading of the utility applicants listed in the attached schedule and has made a preliminary determination of category and need for hearing, consistent with the requirements and definitions of Article 2.5 of its rules.

**IT IS ORDERED** that each proceeding listed in the attached schedule is preliminarily categorized, and the need for a hearing is noted.

#### ALJ/hl2

I certify that the foregoing resolution was duly introduced, passed, and adopted at a conference of the Public Utilities Commission of the State of California held on July 21, 2005, the following Commissioners voting favorably thereon:

/s/ STEVE LARSON

STEVE LARSON Executive Director

MICHAEL R. PEEVEY
President
GEOFFREY F. BROWN
SUSAN P. KENNEDY
DIAN M. GRUENEICH
JOHN A. BOHN
Commissioners

# PRELIMINARY DETERMINATION SCHEDULE

### Resolution ALJ 176-3156 (7/21/05)

NUMBER TITLE	PROPOSED CATEGORY	PRELIM. CATEGORY /*FINAL CATEGORY	HEARING
R02-11-039 PUC - Rulemaking to implement the provisions of Public Utilities Code Section 761.3 enacted by Chapter 19 of the 2001-02 Second Extraordinary Legislative Session.		*Quasi- legislative	NO
A05-06-043 INTELLETRACE, LLC, for Registration as an Interexchange Carrier Telephone Corporation pursuant to the provisions of Public Utilities Code Section 1013.	NDIEC Registration Application	Ratesetting	NO
A05-06-044 SAN DIEGO GAS & ELECTRIC COMPANY, for approval to amortize its Energy Resource Recovery Account over-collection through a reduction to electric commodity rates.	Ratesetting	Ratesetting	NO
A05-06-045 SOUTHERN CALIFORNIA EDISON COMPANY, for authority to lease available land on the El Nido-Sepulveda-Culver transmission right-of-way to Champion Chevrolet, LLC, a Delaware limited liability company.	Ratesetting	Ratesetting	NO
A05-06-046 COASTAL CATS, INC., for a Certificate of Public Convenience and Necessity for authority to operate scheduled service as a Passenger Ocean Ferry Corporation between Santa Barbara and San Diego and ports in between and between Marina Del Rey and Avalon; and on a non- scheduled basis, between all of the listed mainland ports and all points on Catalina Island.	Quasi- legislative	Ratesetting	NO
A05-07-002 GLOBAL CAPACITY GROUP, INC., for registration as an interexchange carrier telephone corporation pursuant to the provisions of Public Utilities Code Section 1013.	NDIEC Registration Application	Ratesetting	NO

# PRELIMINARY DETERMINATION SCHEDULE

Resolution ALJ 176-3156 (7/21/05)

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NUMBER TITLE	PROPOSED CATEGORY	PRELIM. CATEGORY /*FINAL CATEGORY	HEARING
A05-07-003 ISLAND ENTERPRISES, INC., ISLAND NAVIGATION COMPANY, INC., dba CATALINA ISLAND WATER TRANSPORTATION CO., for Approval of the transfer by sale of the operating authority held by Island Navigation Company, Inc., doing business as Catalina Island Water Transportation Company in Vessel Common Carrier (VCC-43) to Island Enterprises, Inc., pursuant to the provisions of Public Utilities Code Section 1009; and Request for Interim Operating Authority to provide the service on or before July 15, 2005.	Ratesetting	Ratesetting	NO
A05-07-004 VANCO DIRECT USA, LLC, for Registration as an Interexchange Carrier Telephone Corporation pursuant to the provisions of Public Utilities Code Section 1013.	NDIEC Registration Application	Ratesetting	NO
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A05-07-005 VANCO DIRECT USA, LLC, for a Certificate of Public Convenience and Necessity to offer Resold Local Exchange Telephone Service.	Ratesetting	Ratesetting	NO
A05-07-008 SEREN INNOVATIONS, INC., WAVEDIVISION HOLDINGS, LLC, for Expedited Approval of the Transfer of Assets and the Certificate of Public Convenience and Necessity of Seren Innovations, Inc., (U 6184-C) to WaveDivision Holdings, LLC.	Ratesetting	Ratesetting	NO
105 05 000	D	I D : I	NO
A05-07-009 A-1 EXPRESS SHUTTLE, INC., A CALIFORNIA CORPORATION, BUTHAINA M. IBRAHIM, dba A-1 EXPRESS SHUTTLE, for Approval of the Transfer by Sale of the ownership of A-1 Express Shuttle (PSC-12546) from Buthaina M. Ibrahim to A-1 Express Shuttle, Inc., a California Corporation.	Ratesetting	Ratesetting	NO
A05-07-010 MIDAMERICAN ENERGY HOLDINGS COMPANY, PACIFICORP, for exemption under Section 853(b) from the approval requirements of Section 854(a) of the Public	Ratesetting	Ratesetting	NO

# PRELIMINARY DETERMINATION SCHEDULE

### Resolution ALJ 176-3156 (7/21/05)

NUMBER TITLE	PROPOSED CATEGORY	PRELIM. CATEGORY /*FINAL CATEGORY	HEARING
Utilities Code with respect to the acquisition of PacifiCorp.			
A05-07-013	Ratesetting	Ratesetting	NO
PACIFIC GAS AND ELECTRIC COMPANY, to address			
its current over-collection in its Energy Resource Recovery			
Account (ERRA).			